Honorable Mayor and Members of the Bloomington City Council
President and Members of the Normal Board of Trustees
Chairman and Members of the McLean County Board
Citizens of Bloomington, Normal and McLean County

Ladies and Gentlemen:

The McLean County Regional Planning Commission is pleased to present, herewith, its Twenty-Second Annual Report covering activities for the year ending December 31, 1989. The report indicates the major aspects of the year's work as well as the goals that remain to be accomplished in the future.

The staff and the Commission are indebted to those responsible for the cooperation of all governmental units and those individuals who have given so generously of their time, advice and inspiration in assisting our work of regional planning. We hope that we can meet their continued support and cooperation.

Sincerely yours,

[Signature]

Jane Nadakovukaren
Chairman

[Signature]

Kenneth J. Emmons
Executive Director

Responsibilities

The Commission is responsible for the preparation and maintenance of a Comprehensive Regional Plan for McLean County, the preparation of special planning studies for units of local government, and for providing the County Board and County Zoning Board of Appeals the Bloomington City Council, Planning Commission, Historic Preservation Commission, and Board of Zoning Appeals, the Normal Board of Trustees, Planning Commission and Zoning Board of Appeals with certain basic planning services designed to assist them in making day to day decisions which have planning, preservation, and/or development implications.

Membership

The following persons were members of the McLean County Regional Planning Commission on December 31, 1989:

McLean County
Joseph Somner, Chenao
Charles Amstutz, Normal — Secretary/Treasurer
John English, Bloomington
John Stevers, Bloomington
Anne Nadakovukaren, Normal — Chairman

Decommission
Mary Tompkins, LeRoy
Bloomington
Gary Scheet — Vice Chairman
Sue Berglund
Jean Anderson
Normal
Randall Middleton
Francis Brown
Garrett Scott

Technical Staff

On December 31, 1989, the staff consisted of seven persons — the Executive Director, three Principal Planners, one Associate Planner, a Secretary, and a Part-time Secretary.

Kenneth J. Emmons, Executive Director
Mary Anne Nelson, Principal Planner

Transportation

Upon its inception, the McLean County Regional Planning Commission was designated by the Governor of the State of Illinois as the Metropolitan Planning Organization (MPO) for the Bloomington-Normal Urbanized Area. That designation charged the Commission with the responsibility for administering the continuous, comprehensive and cooperative (3-C) transportation planning process for the urbanized area. A well-planned, safe and efficient transportation system, developed and maintained through the cooperative efforts of the Town of Normal, the City of Bloomington and McLean County, is the ultimate goal of the 3-C planning process.

The components of the 3-C planning process include short-range planning and system surveillance, long-range planning and planning for the Bloomington-Normal Public Transit System (B-NPTS). The short-range planning component and system surveillance focuses on solving existing transportation problems, and monitoring development within the study area to call attention to near-term system improvements needed to accommodate that growth. Through the surveillance activity, the Commission staff reviews all preliminary subdivision and planned unit development plans, zoning map amendments and requests for special use permits to determine what impacts these proposed developments will have on the transportation system. When the surveillance activity points to potential problems such as a lack of turning lanes at an intersection near a development or the need for additional lanes on a street, the Commission staff alerts local officials to these problems. The short-range planning process and the five year transportation system improvement planning function will then incorporate the needed changes, identified in the surveillance activity, into the Transportation Improvement Program.

In 1980, the local governments adopted a long-range Street and Highway Plan for the Bloomington-Normal Urbanized Area. This plan, through the long-range planning process, has been updated and kept current during the past decade. The long-range planning process identifies system needs beyond the short-range planning horizon. These needs are identified by incorporating future projected land uses throughout the study area, population projection, and other data bases, which project future activities, into the planning process. As the study area grows and future needs are identified, these needs are reflected in the long-range plan. As time passes, the long-range needs are moved into the short-range plan and the actual projects are programmed and constructed. In 1989, the Commission staff recommended expansion of the transportation study area to accommodate the urbanized area growth. Because the staff can only use the planning funds within the urbanized area boundary, expansion of the study area was required to permit the staff to adequately plan for the future transportation system needs.
Honorable Mayor and Members of the Bloomington City Council
President and Members of the Normal Board of Trustees
Chairman and Members of the McLean County Board
Citizens of Bloomington, Normal and McLean County

Sincerely yours,

Kenneth J. Emmans
Executive Director

McLean County Regional Planning Commission

Responsibilities
The Commission is responsible for the preparation and maintenance of a Comprehensive Regional Plan for McLean County, the preparation of special planning studies for units of local government, and for providing the County Board and County Zoning Board of Appeals; the Bloomington City Council, Planning Commission, Historic Preservation Commission, and Board of Zoning Appeals, the Normal Board of Trustees, Planning Commission and Zoning Board of Appeals with certain basic planning services designed to assist them in making day to day decisions which have planning, preservation, and/or development implications.

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Bloomington
Gary Scheels — Vice Chairman
Sue Berglund
Jean Anderson

Normal
Randall Middleton
Francis Brown
Garrett Scott

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The components of the 3-C planning process include short-term planning and system surveillance, long-range planning, and planning for the Bloomington-Normal Public Transit System (B-NPTS). The short-range planning component and system surveillance focuses on solving existing transportation problems, and monitoring development within the study area to call attention to near-term system improvements needed to accommodate that growth. Through the surveillance activity, the Commission staff reviews all preliminary subdivision and planned unit development plans, zoning map amendments and requests for special use permits to determine what impacts these proposed developments will have on the transportation system. When the surveillance activity points to potential problems such as a lack of turning lanes at an intersection near a development or the need for additional lanes on a street, the Commission staff alerts local officials to these problems. The short-range planning process and the five year transportation system improvement planning function will then incorporate the needed changes, identified in the surveillance activity, into the Transportation Improvement Program.

In 1980, the local governments adopted a long-range Street and Highway Plan for the Bloomington-Normal Urbanized Area. This plan, through the long-range planning process, has been updated and kept current during the past decade. The long-range planning process identifies system needs beyond the short-range planning horizon. These needs are identified by incorporating future projected land uses throughout the study area, population projections and other data bases, which project future activities, into the planning process. As the study area grows and future needs are identified, these needs are reflected in the long-range plan. As time passes, the long-range needs are moved into the short-range plan and the actual projects are programmed and constructed. In 1989, the Commission staff recommended expansion of the transportation study area to accommodate the urbanized area growth. Because the staff can only use the planning funds within the urbanized area boundary, expansion of the study area was required to permit the staff to adequately plan for the future transportation system needs.
An important transportation problem, which will occur in downtown Bloomington during 1990, is a severe lack of off-street parking due to construction of a parking structure over a currently existing surface parking lot. The Lincoln Lot is the major public parking facility serving the south end of downtown Bloomington. The lot will be closed during construction for approximately 400 short-term and long-term parking spaces. The Commission staff undertook a project to identify users of the Lincoln Lot and determine their parking needs and wants, and target-market these individuals for using the transit system. The staff's philosophy is that reducing the need for the vehicle will ease the parking shortage and extend the supply of the new parking structure farther into the future. Reducing vehicle usage will also reduce noise and air pollution in the downtown area. The survey achieved a 41% return rate.

The Bloomington-Normal Public Transit System also plays an important role in providing residents of the two cities with an alternative mode of transportation. The Commission worked closely with the transit system management to provide the most equitable, efficient and effective service possible. Staff held membership on the Disabled Public Transportation Advisory Committee (DPTAC), a committee established by the 5-NCTS to survey the disabled persons in the community, to determine their transportation needs and wants, and to use the findings to make recommendations to the Board of Trustees on actions which would best address these needs and wants. The survey was completed and the results have been tabulated and approved by the committee. The committee's recommendations will be forwarded to the B-NCTS Board of Trustees in March of 1990.

The Commission staff completed the Transportation Improvement Program, a five-year Street and Highway improvement document. The T.I.P. lists all road projects planned for the five year period by Bloomington, Normal, McLean County and the State of Illinois. The staff also submitted the annual Title VI report which documents minority representation on the various boards and commissions in the study area, and the transit service provided to the minorities within in the service area.

Solid Waste Management Study
This study is being funded under an intergovernmental agreement between the County of McLean, the City of Bloomington and the Town of Normal, and through the use of funds provided by Illinois Environmental Protection Agency. A Policy Committee, a Technical Advisory Committee and a Citizen's Advisory Committee have been established to help guide the planning process. In addition, the engineer consulting firms of Camp, Dresser and McKee, Inc., and Smith Brothers have been retained to assist in the formulation of a twenty year plan for solid waste management. Phases of this process, the Solid Waste Needs Assessment, has been completed and submitted to the Illinois Environmental Protection Agency for evaluation and endorsement. The assessment is a characterization of the waste stream generated within McLean County by origin (residential, industrial, commercial, etc.) to determine desirable waste reduction goals and objectives for the County, as well as assessments for changes in the waste stream over the past ten years.

The Phased Development Plan of the study will include an examination of a variety of alternative waste management systems. The plan will also include a description of the facilities where municipal waste is currently processed and a description of facilities and systems for waste management over the next twenty years. These facilities will actually be reduced to two or three through the use of a three tiered elimination process. Each proposed system will be evaluated for: at least two public hearings for public comment will be held to discuss the various options before final approval of the plan and implementation begins.

Project Reviews Under Executive Order 12372
The objective of the Executive Order 12372 Project Review Process is the development of local comprehensive plans with a mechanism for influencing proposed federal assistance in light of their own comprehensive planning goals and objectives. Applicants applying for federal funding are required to notify the McLean County Regional Planning Commission (the "planning authority") in writing of their intent to apply for federal funding. The following is a list of federal applications reviewed by the Commission in 1989:

1. Project review of all renewal of application for US 136 road improvement on bridge replacement between US 150 and Illinois Route 54.
2. Project review of bridge replacement on FAS 482, over Timber Creek, south of Bloomington.
4. Project review of SHO-WBUX application for new bridge request.
5. Project review of bridge replacement on FAS 494, bridge over tributary to north fork of Salt Creek near LeRoy.
6. Project review of application for East Central Illinois Area Agency on Aging for special programs for the aging.
7. Project review of renewal of replacement of three bridges on Illinois Route 165 between Cooksville and Chaffey.
8. Project review of application for the renewal of three bridges on Illinois Route 165 between Cooksville and Chaffey.
9. Project review of renewal of traffic signal on College Avenue and old US 150 (White Oak Road).

Project review of Illinois State University's application for Title VI funds to the Department of Commerce Economic Development Administration.
11. Project review of the reconstruction and widening of I-58 to I-74 on both the Illinois Route 1 and the Illinois Route 165.
13. Project review of bridge replacement on Townships Road over the Tributary to Middle Fork of Sugar Creek.
15. Project review of reconstruction of East Washington Street from Euclid Street to west of I-55.

Technical Assistance McLean County
Zoning — The staff has prepared reports for the McLean County Regional Planning Commission on appeals of the Zoning Board of Appeals concerning the following: 1989:
19. Variations

Subdivisions — The staff reviewed and made recommendations for 10 subdivision applications.

City of Bloomington
Annexation Agreements — Staff negotiated and made recommendations on six annexation agreements, which also included zoning map amendments.

Zoning — Staff reviewed and made recommendations for 12 zoning applications to the Bloomington Planning Commission for approval.

City of Bloomington
Subdivisions and Planned Unit Developments — The staff reviewed and provided recommendations to the Bloomington Planning Commission and City Council for approval for four subdivisions and two commercial subdivisions.

Street and Alley Vacations — The staff reviewed and made recommendations on two street or alley vacations.

Professional Activities — The staff participated in two state-wide planning conferences in 1989. A presentation of the results of the Bloomington Origin-Destination Study was made at the Illinois Department of Transportation Annual Fall Planning Conference in Bloomington, Illinois. In addition, a staff member was the moderator of a panel discussion with developers at the quarterly meeting of the Greater Bloomington Section of the American Planning Association in Champaign, Illinois.

Neighborhood Zoning Plan — The staff conducted a review of the survey and mapping of the Eastside Neighborhood. Based on the findings and goals established at public meetings, the staff developed a neighborhood plan designed one zoning the residential nature of the area and reduce the density by curtailing the establishment of additional multifamily buildings.

Historic Preservation — During 1989 the staff served as recording secretary for 11 meetings of the Bloomington Historic Preservation Commission and assisted in the review of 15 Certificates of Appropriateness for exterior improvements to buildings in the City. The staff reviewed and commented on the renewal zoning text amendment. As the Historic Preservation Commission's "designated staff" the staff has reviewed and commented on six of the 15 Certificates of Appropriateness under the City's new administrative review procedures for minor repairs. In addition, the staff was responsible for developing, designing and producing the Bloomington Historic Preservation Commission's first "Heritage Awards" program. The staff also prepared the City of Bloomington Annual Report for the 1988-1989 fiscal year as required for submission to the Illinois Historic Preservation Agency.

Town of Normal
Zoning — During 1989, the staff provided reports and recommendations, as part of the Town staff, to the City Manager, Town Council and/or Normal Planning Commission and Zoning Board of Appeals concerning:

Subdivisions — The staff has prepared reports and recommendations, as part of the Town staff, to the City Manager, Town Council and/or Normal Planning Commission and Zoning Board of Appeals concerning:

Planned Unit Developments — The staff has prepared reports and recommendations, as part of the Town Staff, to the City Manager, Town Council and/or Normal Planning Commission on six preliminary subdivision plans and 16 final subdivision plats.

Amendment to Comprehensive Plan — The staff prepared a Land Use Plan for the North Normal/139 and L.S. Route 51 Corridor. The plan was adopted by the Town Council as an amendment to the Town's Comprehensive Plan, November 10, 1990.

Capital Improvements — The staff prepared maps depicting the location of capital improvement projects which were included in the Town's Five-Year Operating and Capital Improvement Budget 1990-1991 through 1994-1995.
An important transportation problem, which will occur in Bloomington during 1990, is the severe lack of off-street parking due to construction of a parking structure over a currently existing surface parking lot. In addition to the Lincoln Lot, which is the major public parking facility serving the south end of downtown Bloomington, the lot will be closed during construction. This will result in the loss of 300 short-term and long-term parking spaces. The Commission staff undertook a project to identify users of the Lincoln Lot, office space needs, and office location needs and wants, and to target-marketing these individuals for using the transit system. The staff’s philosophy is that reducing the need for new parking will alleviate the parking shortage and extend the supply of the new parking structure further into the future. Reducing vehicle usage also reduces noise and air pollution in the downtown area. The survey achieved a 41% return rate.

The Bloomington-Normal Public Transit System also plays an important role in providing residents of the two cities with an alternative mode of transportation. The Commission staff worked closely with the transit system to manage parking in the most equitable, efficient and effective service possible. Staff held meetings with the Disabled Persons Transportation Advisory Committee (DPTAC), a committee established by the Bloomington-Normal Public Transit System Board of Trustees in March 1990. The Commission staff completed the Transportation Improvement Program, a five-year Street and Highway Improvement program. The T.I.P. lists all road projects planned for the five-year period by Bloomington, Normal, McLean County and the State of Illinois. The staff also submitted the annual Title VI report which documents minority representation on the various boards and commissions in the study area, and the transit service provided to the minorities within the transit service area.

**Solid Waste Management Study**

This study is being conducted under an intergovernmental agreement between the County of McLean, the City of Bloomington, and the Town of Normal, to provide a regional approach and to plan for regional solutions. The Bloomington-Normal Regional Environmental Protection Agency, a joint agency of the Illinois Environmental Protection Agency, has been established to help guide the planning process. In addition, the engineer- ing consulting firms of Camp Dresser & McKee, Inc., and Arup have been retained to assist in the formulation of a twenty year plan for solid waste management.

Phase I of this process, the Solid Waste Needs Assessment, has been completed and submitted to the Illinois Environmental Protection Agency for evaluation and recommendations. To assess this, the study makes computerized characterizations of the waste stream generated within McLean County by origin (residential, industrial, commercial, etc.), disposal, and traffic impact analysis. The following is a list of project reviews approved by the Bloomington-Normal Public Transit System Board of Trustees.

**Technical Assistance**

**McLean County**

**Zoning**

The staff has prepared reports for the McLean County Zoning Board of Appeals for the following:

- 6 Zoning Map Amendments
- 3 Zoning Test Amendments
- 32 Special Uses
- 23 Variations

Subdivisions — The staff reviewed plans or plats for the following:

- 32 Subdivisions
- 42 Street and Alley Vacations

**City of Bloomington**

**Annexation Agreements** — Staff negotiated and amended agreements on six annexation agreements, which also included zoning map amendments.

**Zoning** — Staff reviewed and made recommendations to the Bloomington Planning Commission for the following:

- 14 Zoning Map Amendments
- 3 Zoning Test Amendments
- 10 Special Use Permits
- 16 Variations

**Subdivisions** — The staff has prepared reports and recommendations, as a part of the Town staff, to the City Manager, Council and/or Normal Planning Commission, for the following:

- 36 preliminary subdivision plans
- 16 final subdivision plats

**Plan Development**

The staff reviewed and made recommendations to the Town staff, to the City Manager, Council and/or Normal Planning Commission on six preliminary development plans. The staff also made recommendations to the Bloomington Planning Commission on four subdivision plans, and two commercial subdivisions.

**Street and Alley Vacations** — The staff reviewed and recommended the following:

- 24 Street and Alley vacations

**Professional Activities** — The staff participated in two state-wide planning conferences in 1989. A presentation of the Bloomington/Normal map was made at the Town staff, to the City Manager, Council and/or Normal Planning Commission on six preliminary development plans.

**Amendment to Comprehensive Plan**

The staff prepared and submitted three additional amendments to the Comprehensive Plan, which were included in the Town’s Comprehensive Plan, November 20, 1989.

**Capital Improvements**

The staff prepared maps depicting the location of capital improvement projects, which were included in the Town’s Five Year Operating and Capital Improvements Budget 1990-1991 through 1994-1995.
# Financial Report
January 1, 1989 through December 31, 1989

## Income:
- Bloomington — Planning Services Agreement $36,000.00
- Normal — Planning Services Agreement $68,000.00
- McLean County — Planning Services Agreement $30,000.00
- Federal Highway Administration — Transportation Study $26,910.54
- Urban Mass Transit Administration — Transportation Study $28,219.98
- Bloomington Historic Preservation $6,000.00
- Solid Waste Management Study $12,000.00
- Normal $12,000.00
- McLean County $12,000.00
- City Wide Survey $8,000.00
- Fair Housing Study $4,000.00
- Interest Income $1,583.98
- Expense Account Credits $2,523.57

**Total Income:** $275,238.07

## Expenses:
- Books $684.50
- Services $13,858.13
- Dues $1,645.00
- Equipment $0
- Automobile $96.57
- General Insurance $895.00
- Hospital Insurance $7,984.54
- Supplies $2,850.71
- Postage $2,625.60
- Rent $1,679.96
- Reproduction $4,336.89
- Retirement $37,721.18
- Unemployment $347.78
- Salaries $176,653.98
- Sundry $0
- Telephone $2,454.83
- Travel $6,310.95

**Total Expenses:** $264,145.62

**Net Income:** $11,092.45

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# Bibliography

**Report No.** AR.MCRPC.89
**Title:** Twenty-Second Annual Report — McLean County Regional Planning Commission
**Report Date:** April, 1990
**Author:** McLean County Regional Planning Commission
**Performing Organization:** McLean County Regional Planning Commission

207 West Jefferson Street
Suite 201
Bloomington, IL 61701

**Type of Report and Period Covered:** Twenty-Second Annual Report

**Abstract:** This is the Twenty-Second Annual Report made by the McLean County Regional Planning Commission to the residents and supporting agencies within McLean County, Illinois. The report includes a resume of the Commission's activities for the year 1989, including work completed, financial statements, listing of members and proposed work program.

**Availability Statement:** Limited copies of this report are available to the residents of McLean County, Illinois.

**Price:** $2.00
## Financial Report

**January 1, 1989 through December 31, 1989**

### Income:

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**Bank Balance (1-1-89)**: $39,884.19

**Bank Balance (1-1-90)**: $50,976.64

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Author: McLean County Regional Planning Commission

Performing Organization: McLean County Regional Planning Commission

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