McLean County Regional Planning Commission

Honorable Mayor and Members of the Bloomington City Council
President and Members of the Normal Board of Trustees
Chairman and Members of the McLean County Board
Citizens of Bloomington, Normal, and McLean County

Ladies and Gentlemen:

The McLean County Regional Planning Commission is pleased to present, herewith, its Twentieth Annual Report covering activities for the year ending December 31, 1987. The report indicates the major aspects of the year's work as well as the goals that remain to be accomplished in the future.

The staff and the Commission are indebted to those responsible for the cooperation of all governmental units and those individuals who have given to generously of their time, advice, and inspiration in assisting our work of regional planning. We hope that we can merit their continued support and cooperation.

Sincerely yours,

Randall Middleton
Chairman

Responsibilities

The Commission is responsible for the preparation and maintenance of a Comprehensive Regional Plan for McLean County, the preparation of special planning studies for units of local government, and for providing the County Board and County Zoning Board of Appeals: the Bloomington City Council, Planning Commission, Historic Preservation Commission, and Board of Zoning Appeals; the Normal Board of Trustees, Planning Commission, and Zoning Board of Appeals; and the Bloomington-Normal Regional Planning Commission.

Membership

The following persons were members of the McLean County Regional Planning Commission on December 31, 1987:

**McLean County**
- Joseph Sontner, Chenoa
- Charles Armstong, Normal
- John English, Bloomington
- James Ervin, Bloomington
- Anna Nadakavukeren, Normal — Vice Chairman

**Normal**
- Randall Middleton — Chairman
- Paul McClintock
- Garrett Scott

Technical Staff

On December 31, 1987, the staff consisted of six persons—the Executive Director, two Principals, an Associate Planner, a Secretary, and a Part-time Secretary.

**Executive Director**
- Kenneth J. Emmons

**Principals**
- Mary Anne Nelson
- Michael Wyneskey

**Planners**
- Bill Givens
- Linda Rigdon

**Administrative Assistant**
- Loretta Stiehl

Transportation

Upon its inception, the McLean County Regional Planning Commission was designated by the Governor of the State of Illinois to function as the Metropolitan Transportation Organization (MPO) for the Bloomington-Normal Urbanized Area. The McLean County Regional Planning Commission was charged with maintaining and promoting the continuous, coordinated and coordinated (3-C) transportation planning process. To meet the 3-C obligation, the staff maintains traffic surveillance, short-range and long-range transportation planning programs. These programs are focused on achieving development of the Bloomington-Normal transportation system, based upon the Bloomington-Normal Transportation Plan, which was adopted in 1980.

To carry out the 3-C process, the staff reviewed all proposed preliminary plans and Planned Unit Developments submitted to Bloomington and Normal. In addition zoning map amendments were also reviewed. Staff review of these proposals ensures that new development or a change of land use will not have an adverse impact on the transportation system. Proposed changes to the system are also scrutinized.

In 1987, besides the subdivision review, the staff also examined alternatives to providing Oakdale Avenue with a tunnel under the proposed cross-town runway at the Bloomington-Normal Airport. The staff also reviewed and concurred with a recommendation for a new intersection on Veterans Parkway, west of U.S. 150. This intersection will allow for development of tracts of land on both sides of the highway. Both the Technical and Policy Committee agreed the intersection is necessary, and approved the change in the Street and Highway Plan to show the new intersection. Project reviews, under Executive Order 12372, are performed on all proposed transportation improvement projects, requiring Sub-state Clearinghouse review, in McLean County.
McLean County Regional Planning Commission
Suite 201 • 307 W. Jefferson St. • Bloomington, Illinois 61701 • phone: 309-828-4200

Honorable Mayor and Members of the Bloomington City Council
President and Members of the Normal Board of Trustees
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Sincerely yours,
Kenneth J. Emmons
Executive Director

Responsibilities
The Commission is responsible for the preparation and maintenance of a Comprehensive Regional Plan for McLean County, the preparation of special planning studies for units of local government, and for providing the County Board and County Zoning Board of Appeals; the Bloomington City Council, Planning Commission, Historic Preservation Commission, and Board of Zoning Appeals; the Normal Board of Trustees; Planning Commission, and Zoning Board of Appeals; and for coordinating all planning services designed to assist them in making day to day decisions which have planning, preservation, and/or development implications.

Membership
The following persons were members of the McLean County Regional Planning Commission on December 31, 1987:

McLean County
Joseph Sommer, Chenoa
Charles Armitage, Normal
John English, Bloomington
James Ewing, Bloomington
Anna Nakovishen, Normal — Vice Chairman

Normal
Gary Schepis
Karl Passmore
James Yates — Secretary/Treasurer

Bloomington
Randall Middelton — Chairman
Paul Mettling
Garret Scott

Technical Staff
On December 31, 1987, the staff consisted of six persons—the Executive Director, two Principal Planners, one Associate Planner, a Secretary, and a Part-time Secretary.

Kenneth J. Emmons, Executive Director
Mary Anne Nelson, Principal Planner
Michael Wyneken, Principal Planner

Planners, one Associate Planner, a Secretary, and a Part-time Secretary.

Bill Givens, Associate Planner
Linda Rigdon, Secretary
Loretta Stiel, Part-time Secretary

Transportation
Upon its inception, the McLean County Regional Planning Commission was designated by the Governor of the State of Illinois to function as the Metropolitan Planning Organization (MPO) for the Bloomington-Normal Urbanized Area. The McLean County Regional Planning Commission was charged with maintaining and promoting the continuous, coordinated (3-C) transportation planning process. To meet the 3-C obligation, the staff maintains traffic surveillance, short-range and long-range transportation planning programs. These programs are focused on achieving development of the Bloomington-Normal transportation system, based upon the Street and Highway Plan, which was adopted in 1980.

To carry out the 3-C process, the staff reviewed all proposed preliminary plans and Planned Unit Developments submitted to Bloomington and Normal. In addition zoning map amendments were also reviewed. Staff review of these proposals ensures that new development or a change of land use will not have an adverse impact on the transportation system. Proposed changes to the system are also scrutinized. In 1987, besides the subdivision review, the staff also examined alternatives to providing Oakridge Avenue with a tunnel under the proposed cross-wind runway at the Bloomington-Normal Airport. The staff also reviewed and concurred with a recommendation for a new intersection on Veterans Parkway, west of U.S. 150. This intersection will allow for development of tracts of land on both sides of the highway. Both the Technical and Policy Committee agreed the intersection is necessary, and approved the change in the Street and Highway Plan to show the new intersection. Project reviews, under Executive Order 12372, are performed on all proposed transportation improvement projects, requiring Sub-state Clearinghouse review, in McLean County.
Planning for the future requires studying the present to determine the current status of the situation before plans can be made. The staff conducted three separate parking studies in downtown Bloomington. Two of the studies were done to assess the current usage and need for short-term parking in two different sections of the Central Business District. The third project was an extensive parking demand projection based upon the Bloomington Redevelopment proposal for the South Square and the expansion of the Low and Justice Center and the relocation of County offices from the Old Courthouse to the Expanded Low and Justice Center. The staff also reviewed a parking plan proposed by a private organization. The staff also conducted an origin and destination study on Franklin Avenue at Brokow Hospital, in Normal. Expansion of the hospital will necessitate relocating Franklin Avenue, and the study results were used to answer questions concerning traffic patterns near the hospital.

The staff worked with the City of Bloomington Engineering Department, Public Services Department and Police Department and the Bloomington-Normal Public Transit System to develop a prioritized snow removal plan for the City. The plan designates primary, secondary, and non-routes. The plan serves as an important tool for coordinating the plowing crews.

The staff annually conducts an On-Board Ridership Survey at each of the Bloomington-Normal Public Transit System. With the aid of Illinois State University students, the staff records the location of each of the boarding and alighting of each bus, for a complete day. Transfers are also recorded. The results of the study are forwarded to the Transit System for use in making service decisions. The raw data is also used as a tool for the ridership report of the regular format of the ridership report.

Providing transit service to disabled persons is also of concern to the staff and the transit system management. To that end, based on the results of public meetings and hearings held during the summer of 1987, in which McLean County Regional Planning Commission staff participated, the Transit System formed the Disabled Persons Transportation Advisory Committee which is made up of transit system and McLean County Regional Planning Commission staff, social service agency representatives and disabled persons. The mission of the committee is to survey the disabled persons in Bloomington-Normal to determine what their transportation needs are. The committee was formed in October. The first meetings were devoted to getting organized.

The McLean County Regional Planning Commission staff is also responsible for producing two required documents: the Transportation Improvement Program (TIP) and the Title VI Report. The Title VI Report documents minority populations and their representation on various boards and commissions, as well as operating characteristics of the transit system in relation to minority populations. The TIP is a two-part transportation planning document. It is divided into the current fiscal year annual element and the medium-range multi-year element. The document contains all of the street and highway projects that are being sought, targeted by Bloomington, Normal, McLean County and the State of Illinois within the Bloomington-Normal Urbanized Area. Projects must be listed in the TIP before they can be implemented. The TIP serves as a planning tool, coordinating the activities of the four governmental units.

Project Reviews Under Executive Order 12372

The objective of the Executive Order 12372 Project Review Process is to provide state and local officials with a mechanism for influencing proposed federal assistance in light of their own comprehensive planning goals and objectives.

Applications applying for federal funding are required to notify the McLean County Regional Plan- ning Commission (the Sub-state Clearinghouse) and the Office of the Governor (the State Clearinghouse) of their intent to apply for federal funding. The following is a list of federal applications reviewed by the Commission during 1987:

1. The Towanda Township Library's application for a Public Library Construction Grant.
2. The City of Bloomington's Community Development Block Grant Program application for Year 13.
3. The Illinois Department of Transportation's Early Warning Stage "Notice of Intent" for bridge replacement on F.A.S. 2484 (Illinois Route 165) between Cooksville and Collford in McLean County.
4. The City of Bloomington Community Development Department's application for a H.U.D. Urban Development Action Grant for Downtown revitalization projects.
5. The East Central Illinois Agency on Aging, Inc.'s application for continued Federal funding for F.Y. 88.
7. Bridge reconstruction along Illinois Route 54 (FAP 71) between Bellflower and the McLean County Line.
8. The Randolph Township Library's application for a Public Library Construction Grant.
9. The Y.W.C.A.'s application for a grant to be used to purchase a van for the R.S.V.P. Program.
10. The Y.W.C.A.'s application for a grant for a senior citizen volunteer recognition program for participation in the R.S.V.P. Program.
11. The Illinois Department of Transportation's sec- ond "Notice of Intent" for design stage for bridge replacement of F.A.S. 2484 (Illinois Route 165) between Cooksville and Collford in McLean County.

Technical Assistance

McLean County

Zoning — The staff has prepared reports for the McLean County Zoning Board of Appeals concerning the following during 1987:
5 Zoning Map Amendments
1 Zoning Text Amendment
24 Special Uses
15 Variations

Subdivisions — The staff reviewed eight preliminary plans and four final plats for subdivisions during 1987. The staff also prepared an amendment to the text of the Subdivision Ordinance for McLean County during 1987.

City of Bloomington

Historic Preservation — During 1987 the staff served as recording secretary for 18 meetings of the Bloomington Historic Preservation Commission and assisted in the review of 21 certificates of Appropriateness for exterior improvements to buildings in the City's 5-zoned local historic districts, one National Register District nomination application, and the preparation and publication of the City's Five Year Historic Preservation Plan. The staff also prepared the City of Bloomington Certified Local Government Annual Report for the City's 1986 fiscal year for submission to the Illinois Historic Preservation Agency.

Annexation Agreements — During 1987, the staff reviewed 15 annexation agreements for the City of Bloomington.

Zoning — During 1987, the staff has provided written recommendations to the Bloomington Planning Commission, Board of Zoning Appeals and City Council concerning:
30 Zoning Map Amendments
3 Zoning Text Amendments
14 Special Use Permits

Subdivisions and Planned Unit Developments — During 1987, the staff has reviewed and provided advice to the Bloomington Planning Commission and City Council on plans for 14 subdivisions and planned unit developments.

Street and Alley Vacations — The staff reviewed two street or alley vacations during 1987.

Land Use Plan Amendments — The staff provided advice and recommendations to the Bloomington Planning Commission and City Council regarding three amendments to the City's Land Use Plan during 1987.

Town of Normal

Zoning — During 1987, the staff provided reports and recommendations, as part of the Town staff, to the City Manager, Normal Town Council, Planning Commission and Zoning Board of Appeals concerning:
15 Zoning Map Amendments
4 Zoning Text Amendments
1 Special Use Permit
1 Amendment to a Special Use Permit
51 Zoning Variations

Subdivisions and Planned Unit Developments — The staff has prepared reports and recommendations, as part of the Town staff, to the City Manager, Town Council and Normal Planning Commission on five preliminary subdivision plans, six preliminary development plans for planned unit developments, one amendment to a final plan for a planned unit development, and one revised preliminary development plan for a planned unit development.

Capital Improvements — The staff prepared maps depicting the location of capital improvement projects which were included in the Town's Five Year Operating and Capital Improvements Budget 1988-1989 through 1992-1993.

Normal Zoning Code — In cooperation with Nor- mal's Building Commissioner, the staff prepared a comprehensive set of zoning text amendments intended to update and revise the existing Zoning Code which was adopted in 1978.

Training Seminar — The staff participated in a training seminar that was conducted for members of the Normal Planning Commission and Zoning Board of Appeals.
Planning for the future requires studying the present to determine the current status of the situation before plans can be made. The staff conducted three separate parking studies in downtown Bloomington. Two of the studies were done to assess the current usage and need for short-term parking in two different sections of the Central Business District. The third project was an extensive parking demand projection based upon the Bloomington Redevelopment proposal for the South Square and the expansion of the Low and Justice Center and the relocation of County offices from the Old Courthouse to the Expanded Low and Justice Center. The staff also reviewed a parking plan proposed by a private organization. The staff also conducted an origin and destination study on Franklin Avenue at Brakov Hospital, in Normal. Expansion of the hospital will necessitate relocating Franklin Avenue, and the study results were used to answer questions concerning traffic patterns near the hospital.

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Training Seminar — The staff participated in a training seminar that was conducted for members of the Normal Planning Commission and Zoning Board of Appeals.
# Financial Report
January 1, 1987 through December 31, 1987

## Income:
- Bloomington: $25,000.00
- Normal: $25,000.00
- McLean County: $30,000.00
- FHWA: $57,190.76
- UMTA: $25,720.02
- MCCAI: $375.00
- C. D. (Bloomington): $1,500.00
- Bloomington School District 87: $1,400.00
- Bloomington Five Year Historic Preservation Plan: $3,896.61
- Interest Income: $2,330.47
- Expense Account Credits: $974.39

Total Income: $173,387.25

## Expenses:
- Books: $361.75
- Services: $7,760.30
- Dues: $1,542.90
- Equipment: $0.00
- Auto Expenses: $1,248.18
- General Insurance: $1,584.00
- Hospital Insurance: $10,332.05
- Supplies: $1,579.16
- Postage: $1,200.00
- Rent: $12,825.00
- Printing: $1,155.55
- Retirement: $17,244.41
- Unemployment Compensation: $98.92
- Salaries: $133,547.92
- Telephone: $2,361.92
- Travel: $1,936.97
- Sundry: $0.00
- Bloomington Five Year Historic Preservation Plan: $1,732.32
- White Place Historic District Survey: $65.69

Total Expenses: $196,577.04

**Balance:** $40,274.59

### Summary:
- Income: $213,661.84
- Expenses: $196,577.04
- Bank Balance (1-1-88): $17,084.80

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**Bibliography**

Report No. AR-MCRPC 87
Title: Twentieth Annual Report — McLean County Regional Planning Commission
Report Date: September, 1988
Author: McLean County Regional Planning Commission
Performing Organization: McLean County Regional Planning Commission
307 West Jefferson Street
Bloomington, IL 61701

Type of Report and Period Covered: Twentieth Annual Report

Abstract: This is the Twentieth Annual Report made by the McLean County Regional Planning Commission to the residents and supporting agencies within McLean County, Illinois. The report includes a recollection of the Commission’s activities for the year 1987, including work completed, financial statements, listing of members, and proposed work program.

Availability Statement: Limited copies of this report are available at no charge to the residents of McLean County, Illinois.
Price: $2.00
# Financial Report

January 1, 1987 through December 31, 1987

## Income:

<table>
<thead>
<tr>
<th>Source</th>
<th>Amount</th>
</tr>
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<tbody>
<tr>
<td>Bloomington</td>
<td>$25,000.00</td>
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<tr>
<td>Normal</td>
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## Expenses:

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**End of Year Bank Balance**: $17,084.80

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**Bibliography**

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